国連 ESCAP Legal/Technical WG 会議報告

2018年3月19日~月26日 バンコク(タイ)

> 報告者:国連 CEFACT 日本委員会 一般社団法人サプライチェーン情報基盤研究会 菅又 久直

I. 会議日程:

- 3月19日(月) 東京発 バンコク着
- 3月20日(火) Legal/Technical WG 会議
- 3月21日(水) Legal/Technical WG 会議
- 3月22日(木) 中間政府間運営グループ会議
- 3月23日(金) 中間政府間運営グループ会議
- 3月25日(日) バンコク発
- 3月26日(月) 東京着

II. 会議参加の目的:

国連CEFACT日本委員会・サプライチェーン情報基盤研究会(SIPS)の国際連携活動の一環として、国 連ESCAPが主催するアジア太平洋貿易円滑化フレームワーク協定(Framework Agreement on Facilitation of Cross-Border Paperless Trade in Asia and the Pacific、以降フレームワーク協定と記載) 推進のための、法制度・技術作業グループ会議(LTWG: Legal and Technology Working Group、以降 LTWGと記載)にUNNExTアドバイザリの一員として参加した。また続けて開催されたペーパレス貿易 円滑化政府間運営グループ中間会議(IISG: Interim Intergovernmental Steering Group on Cross-Border Paperless Trade Facilitation)に、オブザーバーとして参加した。

なお今回の会議は国連ESCAPが主催し、バンコクの国連会議センター(UNCC)にて開催された。

LTWG および IISG に参加の国々は以下の通り(30 か国)。

アゼルバイジャン、アルメニア、バングラヂッシュ、ブータン、カンボジア、中国、インドネシ ア、イラン、インド、キリギスタン、韓国、ラオス、ミャンマー、モルジブ、マレーシア、モン ゴル、ネパール、パプア・ニューギニア、パキスタン、フィリピン、サモア、スリランカ、タイ、 ラオス、東チモール、ロシア、ウズベキスタン、ベトナム、フランス、オランダ

(注)日本は当該協定については、検討当初より積極的ではなく、今回の IISG にも出席していない。

III. LTWG 会議:

フレームワーク協定は、2016年5月4日に国連 ESCAP コミッションにて合意決議され(Resolution 72/4)、 国連法務局(UN Office of Legal Affairs)におくられた後、10月10日より各国の調印が開始された。2017 年3月23日現在、調印済の国は、アルメニア、バングラディシュ、カンボジア、中国、イランの5か国で あり、各国とも国会における批准プロセスが進められているもようである。

LTWG は、フレームワーク協定の草案検討時点から作業グループとして協力しており、調印予定各国における当該協定の実施ロードマップを検討するのが役目となっている。

今回の LTWG 会議は、UNNExT アドバイザリーメンバーに調印検討国の担当者を交えて、実施ロード マップ案全般の意見交換が行われた。

UNNExT アドバイザリーメンバーの参加者は以下の通り。

Mr. Luca Castellani	UNCITRAL
Mr. Sung Heun Ha	韓国(KTNET)
Mr. Tahseen Khan	インド(国連 CEFACT 副議長)
Ms. Mee Wan Wong	マレーシア(元 DAGANNET)
Mr. Hisanao Sugamata	日本(国連 CEFACT 日本委員会)
Ms. Hong Xue	中国(北京師範大学)

Mr. Sergey A. Kiryushkin ロシア (電話会議で参加)

<技術的検討グループ(TWG)の審議>

(1) 技術ギャップチェックリスト (リーダー: Mee Wan Wong)

貿易円滑化電子化推進レベルを把握するためのチェックリストを整備中である。チェック項目は次 の分野をカバーする。

- · 貿易円滑化推進組織
- ・
 ・
 自動化の度合い
- ICT 基盤整備
- セキュリティ
- ・ ビジネスプロセス改革 (BPR)
- 情報項目の整合化
- 人材育成
- IT リテラシー

会議に先立ち、当職(菅又)から、ドラフト版に対するコメント・リスト(20項目)を提出しており、議論は当該リスト中心に進められた。会議期間中には全てのリストに対する意見の合意が見られず、今後、電話会議を中心に継続審議となった。

(2) 国際標準導入戦略(リーダー: 菅又)

当ガイドラインは前回のLTWG (2017年9月)にドラフトが完成しており、国際標準およびガイド ラインの適用戦略について、次の事項につきまとめた。

- 国際標準と適用レイヤー
- 考慮すべき国際標準とガイドライン一覧
- 国際標準への適合性
- 国際標準化組織
- (3) 貿易円滑化リファレンスマップ(リーダー: Sung Heun Ha)

貿易円滑化システムで取り扱うプロセス(Buy-Ship-Pay)と文書、および標準との関連一覧を作成 しつつある。

上記3テーマは相互に関連するものであり、「技術チェックリスト」「国際標準戦略」「リファレンス マップ」は、項目ごとに関連づけを行う必要があることが認識された。

(4) セキュリティ相互承認 (Sergey A. Kiryushkin)

ロシアの専門家より PKI に基づく TTE (Transboundary Trust Environment)の構築につき、昨年に引き続き提案が行われた。TTE は、一昨年より国連 CEFACT へも提言しているが、技術・制度・手法が混在したガイドになっており、勧告として推奨できる状況にはなっていない。今回は、ロシアの原案をたたきだいに、もっと汎用化できる貿易関連電子データおよび電子文書の相互承認のための解説 (Background note on mutual recognition for trade-related data and documents in electronic form)としてまとめることとした。

TWGは、技術ギャップチェックリストの未合意部分、および電子フォームの相互承認について、2か月に 1回のペースで電話会議を行い検討を継続する。

<法制度検討グループ(LWG)の審議>(菅又はTWG出席のため参加できず)

LWGでは、法制度ギャップチェックリストのドラフトができたもよう。

「越境データフロー」「データ・アーカイビング」「知的所有権」「eペイメント」などが中心的な課題 となっていた。

また、TWG担当の電子フォーム相互承認について、LWGメンバーも積極的に審議に参加するよう要請さ れた。

TWGおよびLWGが検討している各種ガイドおよびチェックリストは、フレームワーク協定実装のロード マップの一部として集大成される(添付1)。

IV. IISG :

LTWG に引き続き、貿易円滑化のための政府間運営グループ中間会議(IISG: The Interim Intergovernmental Steering Group on Cross-Border Paperless Trade Facilitation、以降 IISG と記載)が開催された。本会議は、フレームワーク協定に関心のある国の政府代表者会議であり、当職はオブザーバー(UNNExT アドバイザリーメンバー)として会議を拝聴した。

- (1) IISG 参加者への最新情報提供
 - ・国際貿易のためのインダストリ4.0(発表者:韓国)
 - ▶ 時代は Quality Focus から Value Focus へ動いている。
 - ▶ IoTにより製造と商取引の情報が結びつく。
 - ・クラウドからインダストリアル AI へ(発表者: アリババ)
 - ▶ アリババ・クラウド (Double Eleven)の紹介。
 - ➤ ABC 技術の時代(AI, Blockchain, Cloud)。
 - ・グローバルサプライチェーンのためのブロックチェイン(発表者:IBM)
 - ▶ GTD (Global Trade Digitalization) へ向けて。
 - ▶ Intermodal Logistics(中国/シンガポール間)の事例紹介。
- (2) SW 相互連携の取組事例紹介
 - ・メキシコ
 - パシフィック・アライアンス(メキシコ、チリ、ペルー、コロンビア)における、 国連 CEFACT 標準による eCert 交換。
 - APMEN (Asia Pacific Model E-Port Network)
 - ➢ APEC プロジェクトの一つで、FTA ベースでの原産地証明交換。
 - GS1
- ▶ 効率的 Border Clealance のための GS1 Cloud 紹介。
- \cdot APEC
- ➤ SW 相互連携による Cross Border e-Commerce Innovation。
- ASW (ASEAN Single Window)
 - ➢ Blockchainの検討を開始。
- PAA (Pan Asia eCommerce Alliance)
 - ▶ 国連 ESCAP フレームワーク協定を支援。
 - ➢ Blockchainの検討を開始。

以上

(添付 1) Draft road map for the implementation of the substantive provisions in the Framework Agreement on Facilitation of Cross-border Paperless Trade in Asia and the Pacific¹

The draft road map for the implementation of the substantive provisions in the Framework Agreement on Facilitation of Cross-border Paperless Trade in Asia and the Pacific is based on the earlier deliberations of the Interim Intergovernmental Steering Group (IISG) and its working groups.² The purpose of the roadmap is to better inform Member States of the individual and joint actions they may take after they become Parties to the Framework Agreement – and to develop preliminary consensus in this regard. Once the Framework Agreement enters into force, the roadmap may be used by the Standing Committee as a reference document to plan and facilitate its work.

The structure of the draft implementation road map follows that of the Framework Agreement, focusing on substantive provisions requiring Parties to take certain actions. Articles 1 to 5^{3} , as well as Articles 15 and 16, are declaratory or general in nature and do not require specific actions. Articles 17 - 25 consist of final clauses related to the general administration of the Framework Agreement as a UN treaty and are not substantive in nature.

Accordingly, the draft road map specifies below actions related to each of the articles 6 to 14. Each action to be taken towards implementation of a given article is broken down into tasks, to be performed by either the Standing Committee of the Framework Agreement or the individual Party. A tentative timeline is provided for each collective task of the Standing Committee and its working groups.⁴ It may be noted that the first tasks to be implemented upon entry into force of the Framework Agreement will be those related to Article 11 to operationalize its institutional arrangements.

No specific timeline is provided for actions and tasks to be performed by individual Parties since each Party is expected to set its implementation timeline based on its own readiness assessment and national priorities - as well as resource availability.

For each task to be implemented, preparatory work done by the IISG Legal and Technical Working Groups is briefly provided in footnote. Supporting document(s) related to implementation of each article are listed in the annex, along with a tentative description of their contents and development status.

¹ Please cite this document as: ESCAP Legal and Technical Working Groups on Cross-border Paperless Trade Facilitation (2018), "Draft road map for the implementation of the substantive provisions in the Framework Agreement on Facilitation of Cross-border Paperless Trade in Asia and the Pacific", Version 1.2, 17 January 2018, Bangkok, ESCAP.

² E/ESCAP/PTA/IISG(1)/2 and E/ESCAP/PTA/IISG(2)/3

³ These articles cover Objective (Art. 1), Scope (Art.2), Definitions (Art.3), Interpretation (Art.4) and Principles (Art.5).

⁴ Article 11 indicates that the Standing Committee would convene once a year.

Article Number	Actions	Tasks	Implementation Ownership	Timeline
		ess trade at the national level by re- and create an enabling legal enviro		stablish a national
	Establish a	framework ⁵	with the support of Working Group(s)	Within 12 months of entry into force
6	national policy framework for paperless trade	Develop and implement a national policy framework for paperless trade on the basis of legal and technical readiness assessment of Article 12	Party	As determined by each Party
	Create an enabling domestic legal	Identify and select relevant international legal frameworks and best practices ⁶	Standing Committee with the support of Working Group(s)	Within 9 months of entry into force
	environment for paperless trade	Align the domestic legal framework with selected international legal frameworks and best practices as part of a national policy framework		As determined by each Party
	Establish a national committee	Establish a national committee or designate a similar body already functioning domestically in lieu of establishing such a committee	Party	As determined by each Party

Article Number	Actions	Tasks	Implementation Ownership	Timeline	
7	Objective To facilitate cross-border paperless trade through use or development of paperless trade system including single window systems				
	Develop or upgrade	Prepare a guide on how to or upgrade paperless	developStanding Committee with the support of	Within 12 months of entry	

⁵ The Technical Working Group is currently collecting relevant examples to design a draft template. ⁶ The Legal Working Group prepared an initial list.

Article Number	Actions		Implementation Ownership	Timeline
	paperless trade systems, including	trade systems consistently with the general principles ⁷	Working Group(s)	into force
	single window systems, consistently with the general principles of the	Develop a guide to help facilitate concurrent implementation of	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
	Framework Agreement	Develop or upgrade paperless trade systems consistently with the general principles	Party	As determined by each Party

Article Number	Actions	Tasks	Implementation Ownership	Timeline
	Objective To enable exchang recognition schem	e of trade-related data in electronic e	form across borders by	establishing a mutual
	Develop and agree on a mutual	Develop technologically neutral mutual recognition mechanism, including defining criteria for satisfying the requirements to offer a substantially equivalent level of reliability ⁹	Standing Committee with the support of Working Group(s)	Within 24 months of entry into force
8	recognition scheme for exchange of trade-related data in electronic form	Develop a model memorandum of understanding and service- level agreement to be used by parties at the bilateral and multilateral levels ¹⁰	Standing Committee	Within 36months of entry into force
		Operationalize mutual recognition	Party	As determined by each Party
		Develop a plan for regular reviews of the mechanism	Standing Committee with the support of Working Group(s)	Within 24 months of entry into force
		Conduct regular reviews of the mechanism	Standing Committee with the support of Working Group(s)	To be determined

⁷ The Technical Working Group is currently preparing an initial draft of the guide.
⁸ The Technical Working Group is currently preparing an initial draft of the guide.
⁹ The Technical Working Group is conducting a group discussion on how to prepare an initial list of such criteria, including collecting relevant references.

¹⁰ The Technical Working Group is currently collecting relevant examples to design initial draft of such model MoU and service level agreement.

Article Number	Actions	Tasks	Implementation Ownership	Timeline
	Objective To promote the u trade	use of international standards and guid	delines to ensure intero	perability in paperless
9	Select and use relevant international standards and guidelines	Prepare an international standards implementation strategy, 11 including selection of relevant international standards and guidelines to be used and the development of safe, secure and reliable means of communication for the exchange of data in Asia and the Pacific	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
		Participate in the development of relevant international standards and best practices	Party	As determined by each Party
		Apply selected international standards and guidelines	Party	As determined by each Party

¹¹ The Technical Working Group has prepared an initial list of standards and guidelines.

Article Number	Actions	Tasks	Implementation Ownership	Timeline
	Objective To make the Fram legal instruments	ework Agreement consistent and co	ompatible with regional	and international
		Identify relevant provisions of international law, regional and international regulations, and best practices ¹²	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
10	Take into account and adopt available and accepted international legal instruments	Develop a guide ¹³ on how to engage in a cross-border exchange of trade-related data and documents in electronic form consistent with regional and international laws and regulations and best practices	Standing Committee	Within 12 months of entry into force
		Apply relevant legal instruments or provisions within the legal instruments in conjunction with the result of the legal readiness assessment ¹⁴	Party	As determined by each Party

Article Number	Actions		Implementation Ownership	Timeline
11	· ·	d responsibilities of the proposed i of the Framework Agreement	nstitutional bodies perta	ining to the

¹² The Legal Working Group has prepared an initial list in connection with the task of Article 6 (See footnote 5). ESCAP Secretariat has conducted a preliminary review of paperless trade provisions in regional trade agreements, available at: <u>http://www.unescap.org/resources/paperless-trade-regional-trade-agreements</u>

¹³ No action has been taken.

 $^{^{\}rm 14}\,See$ Article 12

Article Number	Actions		Implementation Ownership	Timeline
		Nominate national representatives to the Paperless Trade Council & Standing Committee		Upon ratification or accession to the FA
	operationalize	Prepare and agree terms of reference for the Paperless Trade Council ¹⁵	Council	Within 6 months of entry into force
	implementation of	Prepare and agree terms of reference for the Standing Committee ¹⁶	Council	Within 6 months of entry into force
		Prepare terms of reference for working groups ¹⁷	Standing Committee	As and when decided
		Develop and adopt protocols ¹⁸	Council and Standing Committee	As and when decided

Article Number	Actions	Tasks	Implementation Ownership	Timeline
		nprehensive action plan, which sets of implementation timelines	out all concrete actions	and measures with
	Develop a comprehensive action plan	Prepare a legal gap checklist ¹⁹	Standing Committee with the support of Working Group(s)	Within 9 months of entry into force
12		Conduct a legal readiness assessment using the legal readiness checklist	Party	Within 2 years of becoming a party
		Prepare a technical gap checklist ²⁰	Standing Committee with the support of Working Group(s)	Within 9 months of entry into force
		Conduct a technical gap assessment using the technical gap checklist	Party	Within 2 years of becoming a party
		Prepare template for individual action plan ²¹	Standing Committee with the support of	Within 9 months of entry into

¹⁵ The Legal Working Group has prepared draft terms of reference for the Paperless Trade Council as well as draft rules of procedure.

¹⁶ The Legal Working Group has prepared draft terms of reference for the Standing Committee as well as draft rules of procedure
 ¹⁷ To be developed by the Standing Committee after the Framework Agreement enters into force.
 ¹⁸ To be developed by the Council and the Standing Committee after the Framework Agreement enters into force.
 ¹⁹ The Legal Working Group prepared a draft checklist.
 ²⁰ The Technical Working Group prepared a draft checklist.

Article Number	Actions	Tasks	Implementation Ownership	Timeline
			Working Group(s)	force
		Prepare a collective action plan ²²	Standing Committee	Within 24
			with the support of	months of entry into
			Working Group(s)	force
		Prepare individual action plan	Party	As determined by
				each Party
		Report on implementation of the	Party and Standing	As determined by
		individual action plan and its	Committee	each Party and
		update ²³		Standing
				Committee

Article Number	Actions	Tasks	Implementation Ownership	Timeline
		cilitate cross-border paperless trade data exchange and sharing of lesso		
13	Initiate and launch pilot projects	Prepare a cross-border paperless trade reference map ²⁴ on which potential cross-border paperless trade processes, documents and data are indicated and specified	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
		Prioritize cross-border paperless trade processes, documents and data for pilot projects ²⁵	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
		Prepare model memorandums of understanding/ agreements ²⁶ for arranging bilateral/ multilateral exchanges of cross- border data	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force

²¹ The Technical Working Group prepared an initial draft template.
²² To be developed by the Standing Committee after the Framework Agreement enters into force
²³ Secretariat may develop an online system for parties to easily report on progress regularly
²⁴ The Technical Working Group prepared a draft reference map.
²⁵ Refer to the draft reference map for this task.
²⁶ Defente to the of Article 9 (confector to 10)

²⁶ Refer to task of Article 8 (see footnote 9).

Article Number	Actions	Tasks	Implementation Ownership	Timeline
		Prepare a plan for developing technical and legal guides to be used for pilot projects ²⁷ Prepare a strategy and guidance	Standing Committee with the support of Working Group(s) Standing Committee	Within 18 months of entry into force Within 36
		on how to transition pilot projects into live projects ²⁸	with the support of Working Group(s)	months of entry into force
		Plan and implement pilot projects	Party	As determined by each Party
		Prepare a template for reporting the progress of pilot projects to the Standing Committee ²⁹	Standing Committee with the support of Working Group(s)	Within 12 months of entry into force
		Report the progress of pilot projects to the Standing Committee	Party	As determined by each Party
		Develop a registry for pilot projects ³⁰	Secretariat	Within 6 months of entry into force
		Prepare and update a database for collection of best practices, experiences and lessons learned ³¹	Secretariat	Within 6 months of entry into force and onward

Article Number	Actions		Implementation Ownership	Timeline	
	Objective To cooperate among the parties in extending technical support and assistance for facilitating transition to cross-border paperless trade				
14	Cooperate in providing technical support and assistance	building, including a	with the support of Working Group(s)	Within 9 months of entry into force and onward	
		Prepare a guide on how to make a request for technical support	•	Within 9 months of entry into	
		and assistance and how to	Working Group(s)	force and onward	

 ²⁷ To be developed by the Standing Committee after the Framework Agreement enters into force
 ²⁸ To be developed by the Standing Committee after the Framework Agreement enters into force
 ²⁹ To be developed by the Standing Committee after the Framework Agreement enters into force
 ³⁰ To be developed by the secretariat after the Framework Agreement enters into force
 ³¹ To be developed by the secretariat after the Framework Agreement enters into force
 ³² The Technical Working Group prepared an initial draft of capacity building strategy.

Article Number	Actions	Tasks	Implementation Ownership	Timeline
		provide technical support and assistance		
		Prepare a plan for engaging development partners in capacity-building activities	Standing Committee with the support of Working Group(s)	Within 9 months of entry into force and onward
		Define reporting mechanism for capacity building received or provided	Standing Committee with the support of Working Group(s)	Within 9 months of entry into force
		Report capacity building received or provided	Party	As determined by each Party
		Request or offer technical assistance using agreed mechanisms	Party	As determined by each Party

Annex: List of supporting documents

Name of Supporting	Description	Current Status	
Document			
Supporting documents for implementation of Article 6			
Template for designing a	The template contains key components of a national		
national policy	policy framework for paperless trade, with	To be developed	
framework for paperless	suggested actions and provisions under each		

trade facilitation	component. Each party may then use the template to	
	develop its own policy framework.	
x , , , , , , , , ,	This document lists relevant international legal	
International legal	instruments, such as UNCITRAL e-commerce related	
frameworks and best	· 1	An initial list is
practices relevant to	· · ·	prepared.
Cross-Border Paperless	*Note: this document also supports implementation of	
Trade	Article 10	
Supporting documents for ir	nplementation of Article 7	
Guide on implementing	It contains expected high-level implementation	
paperless trade systems		To be developed
consistently with the general		ro oc developed
principles	incer such requirements.	
Guide on concurrent	It contains technical guidance on how to develop	
implementation of national		To be developed
and cross-border	domestic and cross-border data exchange in an	L L
paperless trade systems	interoperable manner.	
Supporting documents for ir		
Mutual recognition	It contains high-level legal and technical requirements	
mechanism for trade- related	(pre-condition) for parties to mutually recognize each	
data and documents in		To be developed
electronic	substantially equivalent level of	
form	reliability.	
Model memorandum of	It contains exemplary format and key components to be	
understanding and	included in memorandum of understanding and	
service-level agreement for		To be developed
mutual recognition of	recognition.	Ĩ
trade-related data and	*Note: this document may also be used for	
documents in electronic	implementation of Article 13.	
form		
Supporting document for im	plementation of Article 9	
International standards	To be used by parties, as a reference, whenever they	
implementation	want to use relevant international standards or	An initial draft is
strategy/framework	participate in activities of international standardization.	prepared.
Supporting documents for ir	nplementation of Article 10	
International legal	It includes a list of relevant international legal	
frameworks and best	-	An initial draft has
practices relevant to	-	been prepared
Cross-Border Paperless	*Note: The supporting document for Article 6 also	ocen prepareu
Trade 33	serves purpose of this document.	
Guide on cross-border	It contains legal requirements specified in relevant	
paperless trade data		
	regional and international laws and regulations and best	
exchange in a legally		To be developed
interoperable manner	requirements may be reflected in operating cross-	
	border paperless trade systems.	
Supporting documents for ir	npiementation of Article 11	

³³ Same document supporting Article 6

and rules of procedure of the procedures of the Council. prepared. Council An initial draft is prepared. Draft terms of reference and it defines roles, responsibilities and operating committee To be developed Draft terms of reference for it defines roles, responsibilities and operating committee To be developed Draft terms of reference for it will contain legal or technical specifications and requirements for certain aspect of operationalizing paperless trade data exchange. To be developed Supporting documents for implementation of Article 12 It contains legal issues to address in operationalizing paperless trade systems for cross-border data exchange. An initial checklist is used for self-assessment of their legal readiness and in preparing individual action plan by parties. An initial checklist Technical gap checklist It contains contain components to be included in an individual action plan by parties. An initial checklist is used for self-assessment of their legal readiness for plan. Technical gap checklist It contain components to be included in an individual action plan, such as target goals and milestones, to help partics to develop such an action plan. An initial template is prepared. Collective action plan It defines processes, documents and tata involved in considering and elevelopment of guides and protocols, capacity building programmes, etc. An initial draft is prepared. Supporting documents for implementation of Article 13 It defines processes for pilot project			
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Template for reporting It contains format and components to be included in To be developed			To be developed
	how to transition pilot projects into live projects	successful pilot projects into actual trade data exchange.	

the progress of pilot	a report on progress of pilot projects	
projects		
Registry for pilot	It is a website where parties can register their pilot	To be developed
projects	projects with detailed description.	
Database for	It is a website where collected best practices,	
collection of best	experiences and lessons learned are publicly shared.	To be developed
practices,		
experiences and		
lessons learned		
Supporting document	for implementation of Article 14	
	It includes (1) defined options and mechanisms for	
	capacity-building, (2) guide on how to make a	
Capacity building	request for technical support and assistance and how	An initial draft is
strategy	to provide technical support and assistance among	prepared.
	parties, and (3) plan for engaging development	
	partners in capacity building and technical	
	assistance.	